

#### **Report to Committee**

From: Barry Konkin Director, Policy Planning Date:January 18, 2021File:08-4050-10/2020-Vol 01

#### Re: Farming First Strategy

#### Staff Recommendation

- 1. That the Farming First Strategy, as outlined in the report titled "Farming First Strategy" dated January 18, 2021 from the Director of Policy Planning, be endorsed;
- 2. That Richmond Official Community Plan Bylaw 9000, Amendment Bylaw 10230, to replace the objectives and policies contained in Section 7.1 (Protect Farmland and Enhance Its Viability) of the OCP with the objectives and policies contained in the Farming First Strategy, be introduced and given first reading;
- 3. That Richmond Official Community Plan Bylaw 9000 Amendment Bylaw 10231, to amend the OCP's Development Permit Guidelines to include specific agricultural buffer guidelines for lands adjacent to the Agricultural Land Reserve, be introduced and given first reading;
- 4. That Richmond Official Community Plan Bylaw 9000 Amendment Bylaw 10232, to amend the OCP's Development Permit Guidelines to revise the Environmentally Sensitive Area (ESA) DP exemption requirements for new farmers to reflect current practice, be introduced and given first reading;
- 5. That Bylaws 10230, 10231 & 10232, having been considered in conjunction with:
  - the City's Financial Plan and Capital Program;
  - the Greater Vancouver Regional District Solid Waste and Liquid Waste Management Plans;

is hereby found to be consistent with said program and plans, in accordance with Section 477(3)(a) of the *Local Government Act*;

- 6. That Bylaws 10230, 10231 & 10232, having been considered in accordance with OCP Bylaw Preparation Consultation Policy 5043, is hereby found not to require further consultation;
- 7. That staff be directed to prepare a letter signed by the Mayor to the Minister of Agriculture identifying the agricultural issues identified through the Farming First Strategy consultation process that require Provincial action; and

8. That staff be directed to report back to Council in one year regarding the implementation of the proposed actions associated with the Farming First Strategy.

- 2 -

Barry Konkin Director, Policy Planning

BK:sds Att. 6

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#### **Staff Report**

#### Origin

This report responds to the following Council referral from the Regular Council meeting on June 10, 2019:

That staff be directed to conduct public consultation regarding the update to the Agricultural Viability Strategy, and report back to Planning Committee.

This report responds to the referral and includes the following:

- Background information on the Agricultural Viability Strategy (AVS) approved by Council in 2003;
- Summary of the public consultation process regarding the proposed Farming First Strategy that occurred from November 2019 to February 2020;
- Details regarding the proposed Farming First Strategy, including objectives, policies and actions; and
- Official Community Plan (OCP) amendments associated with the proposed Farming First Strategy for Council's consideration.

This report supports Council's Strategic Plan 2018-2022 Strategy #2 A Sustainable and Environmentally Conscious City:

2.3 Increase emphasis on local food systems, urban agriculture and organic farming.

This report supports Council's Strategic Plan 2018-2022 Strategy #6 Strategic and Well-Planned Growth:

6.1 Ensure an effective OCP and ensure development aligns with it.

This report supports Council's Strategic Plan 2018-2022 Strategy #7 A Supported Economic Sector:

7.4 Inspire the farming and fishing cultures of tomorrow.

This report supports Council's Strategic Plan 2018-2022 Strategy #8 An Engaged and Informed Community:

8.2 Ensure citizens are well-informed with timely, accurate and easily accessible communication using a variety of methods and tools.

#### Background

On May 26, 2003, the Agricultural Viability Strategy (AVS) was approved by Council and provided a vision, objectives and policies to strengthen and enhance agricultural viability in Richmond. The AVS included over 60 recommendations designed to:

- Foster and maintain agricultural viability;
- Address the key issues facing the agricultural sector in Richmond; and
- Work within the framework of a 2021 vision and guiding principles for the future of agriculture in the City.

The AVS has guided decisions on development proposals with an impact to agriculture and led to significant City infrastructure (e.g. drainage) and regulatory improvements for agricultural areas. The AVS was also used to assist in preparing agricultural policies as part of the 2041 Official Community Plan (OCP) preparation in 2012, creating and guiding the activities of the Agricultural Advisory Committee, now known as the Food Security and Agricultural Advisory Committee (FSAAC), and enhancing public awareness of agricultural and food security issues in the City.

On June 26, 2017, Council directed staff to prepare a work program, in consultation with the FSAAC, to update the AVS. Staff reported back to Planning Committee on November 17, 2017 with two work plan options to update the AVS (one option to utilize external consultants and the other option to utilize staff). At that meeting, Planning Committee directed staff to examine options to update the AVS and report back utilizing staff resources only.

On June 10, 2019, a proposed Farming First Strategy, including proposed themes, objectives and policies was presented to Council. At that meeting, Council directed staff to conduct public consultation regarding the proposed Farming First Strategy to update the AVS to ensure it remains effective and responds well to the current and future issues, trends and challenges facing the agricultural industry. This report presents the proposed Farming First Strategy for Council's consideration and provides a summary of the public consultation process, and public feedback results.

#### Analysis

#### Farming First Strategy

Based on the public consultation process and internal staff review, the proposed Farming First Strategy is provided in Attachment 1 for Council's consideration. The Farming First Strategy is organized around five major themes:

- Theme 1: Agricultural Land Base
- Theme 2: Agricultural Economic Viability
- Theme 3: Infrastructure for Agriculture
- Theme 4: Agriculture and the Environment
- Theme 5: Inter-Governmental Support for Agriculture

The proposed Farming First Strategy includes objectives, policies and actions for each theme to guide decisions on the land use management of agricultural land, enhance public awareness of agriculture and food security issues, and strengthen agricultural viability in Richmond.

#### **Proposed Bylaw Amendments**

#### Official Community Plan Bylaw 9000

#### Farming First Strategy (Amendment Bylaw 10230)

The purpose of Amendment Bylaw 10230 is to implement the proposed Farming First Strategy by replacing the objectives and policies contained in Section 7.1 of the OCP (Protect Farmland and Enhance Its Viability) with the proposed objectives and policies contained in the Farming First Strategy. Generally, a significant portion of the proposed policies are consistent with the existing policies contained in the OCP, and some with minor revisions and additions. Staff have provided a summary of the proposed changes to the OCP, including identifying new policies, which is provided in Attachment 2.

The proposed OCP bylaw amendment also includes updating the language in the preamble section of Section 7.1 to reflect current names, legislation and practice. The proposed OCP bylaw amendment will ensure the current OCP is up-to-date in regards to agricultural policy and align with the proposed Farming First Strategy to ensure consistency across City documents.

#### Agricultural Buffer Requirements (Amendment Bylaw 10231)

The purpose of Amendment Bylaw 10231 is to include specific agricultural buffer guidelines in the OCP DP Guidelines for lands adjacent to the ALR that are subject to a development application (e.g. rezoning, development permit, etc.), including the following:

- For significant development immediately adjacent to sites designated within the ALR (i.e., no intervening road), a 15 m (49.2 ft.) landscaped buffer would be considered, consistent with existing Development Permit (DP) Guidelines. The guideline allows alternative setbacks when deemed appropriate and acceptable by the Director of Development (e.g. site constraints). Most of the properties with direct adjacency to the ALR boundary are industrial (less than 40 properties) or single-family development, however, single-family development would not be subject to the development application process in this case.
- Where there is an intervening road between the ALR and the non-ALR lands, an agriculture-friendly landscaped setback on the non-agricultural lands would be considered, including 3 m (9.8 ft.) to parking; and 4.5 m (14.8 ft.) to buildings. This is consistent with existing OCP policy and current practice in the review of development applications where there is an intervening road between the ALR and the non-ALR lands.
- The landscaped buffer should also be designed, established and maintained in accordance with the Ministry of Agriculture's *Guide to Edge Planning*, which includes:
  - o Mixture of native, low-maintenance and drought tolerant species;
  - Species which will not harbour insects or diseases harmful to nearby farm crops; and

• Species that will filter dust and spray drift from the agricultural area.

#### Environmentally Sensitive Area DP Exemption (Amendment Bylaw 10232)

The purpose of Amendment Bylaw 10232 is to amend the Development Permit Guidelines to revise the requirements for new farmers to receive an Environmentally Sensitive Area (ESA) DP Exemption. The proposed bylaw updates the current ESA DP exemption criteria to allow new farmers to use ESA for agricultural purposes, subject to the following:

• Submission of a farm plan produced by a professional Agrologist to the satisfaction of the City (including information on unimproved/improved agricultural capability/suitability, soils, drainage, irrigation, proposed farm product and operator, agricultural improvement cost estimate and projected income statement).

Approximately 596 properties in the ALR have some portion of ESA (Attachment 3). The Provincial *Farm Practices Protection (Right to Farm) Act* protects normal farm practices within the Agricultural Land Reserve and has legal precedence over the City's ESA designation. Currently, the DP Guidelines allow existing farmers to receive an ESA DP exemption by proving they have generated legitimate agricultural income on the site (e.g. farm status). The revision will allow new farmers to also receive an ESA DP exemption, subject to demonstrating an intention to farm through the submission of a farm plan. The ESA DP exemption only applies to agricultural activities, not including proposed residences.

#### Letter to the Ministry

As per Theme 5 (Inter-Governmental Support for Agriculture), Objective 2, Policy 1, staff recommend that a letter to the Minister of Agriculture by signature of the Mayor be prepared and delivered to identify the issues which arose during the preparation of the Farming First Strategy that are outside of the scope of local governments, including the following:

- Income threshold for farm status to encourage legitimate farming operations;
- Protection for farmers who lease farmland and encourage longer term leases;
- Strengthening the *Agricultural Land Commission Act* (ALCA) and the ALR Regulations to explicitly prohibit non-farm uses in the ALR and encourage agricultural production;
- Enforcement of contraventions in the ALR; and
- Financial incentives for farming operations, including environmental/sustainable farming operations, organic farming and reductions in pesticide use.

In order to address these important issues impacting the agricultural industry, support from the Provincial government is necessary.

#### Implementation

In addition to the themes, objectives and policies of the proposed Farming First Strategy, staff have also identified actions to ensure the intent of the Strategy is implemented. The proposed actions are identified below and organized based on the themes and objectives contained in the Strategy. In order to ensure the Farming First Strategy is implemented, staff recommend to

report back to Council in one year regarding the implementation of the proposed actions below. Staff note that implementation of these actions will require coordination across a number of City departments.

#### Theme 1: Agricultural Land Base

Objective 1: Continue to protect the City's agricultural land base in the Agricultural Land Reserve (ALR).

Actions:

- Continue regular reporting on the status of agricultural land in Richmond ("Agricultural Hot Facts"), including total land in the ALR and agricultural production.
- Continue to process Development Permits for parcels abutting, but outside of, the ALR boundary to manage the urban/rural interface.

#### Objective 2: Ensure agricultural production remains the primary use of agricultural land.

Actions:

- Maintain the current lot coverage limit for hardsurfacing in agricultural buildings and structures and continue to prohibit concrete in greenhouses as per the "Agriculture (AG1)" zone.
- Continue to process Non-Farm Use, Subdivision and Soil Deposit/Removal applications consistent with the OCP and applicable City bylaws.

#### Theme 2: Agricultural Economic Viability

Objective 1: Enhance long-term agricultural viability and opportunities for innovation.

Actions:

- Continue to meet regularly with the FSAAC to address emerging issues impacting agriculture and food security and review development applications impacting agricultural land.
- Update the City's website to provide resources for new and existing farmers and continue to provide relevant information regarding agriculture and food security to the community through the City's social media.

## Objective 2: Support the use of agricultural land for local food production and encourage a local food network to increase local food supply and consumption.

Actions:

- Work with developers to integrate urban agriculture (e.g. rooftop gardens, community gardens, vertical farming, backyard gardening, indoor farming, edible landscaping and the planting of food bearing trees) into development projects outside of the ALR.
- Update the Richmond Local Food Map in coordination with the FSAAC and Tourism Richmond, to identify local farms and roadside stands to increase awareness and demand for locally grown agricultural products and to highlight local farmers.

#### Theme 3: Infrastructure for Agriculture

Objective 1: Continue improvements to irrigation and drainage infrastructure in support of agricultural production.

Actions:

- Continue to provide real-time salinity monitoring of water at the City's drainage pump stations to ensure dike water is suitable for irrigation purposes.
- Continue improvement of irrigation and drainage infrastructure to provide secure and suitable water supplies and functional drainage systems that support the agricultural sector.

#### Objective 2: Support farm access to properties located in the ALR.

Actions:

- Develop a streamlined coordinated review process through the City's Engineering Department for farm access requests and ensure compliance with all City bylaws and Provincial policies and regulations.
- Implement a licensing agreement process through the City's Engineering Department to allow farm access to agricultural sites with no direct road access through unopened road allowances (all costs to be borne by the property owner).

#### Theme 4: Agriculture and the Environment

Objective 1: Mitigate the impacts of climate change on agricultural production.

Actions:

- Continue to assess the impacts of climate change on agricultural land while implementing the City's Dike Master Plan, Flood Protection Management Strategy and climate action initiatives. Staff are continuing to work on the outstanding referral regarding a long-term soil disposal management strategy, and the issue of land raising in response to anticipated climate change impacts, consistent with the Flood Protection Management Strategy.
- Coordinate with the Ministry of Agriculture, ALC and the FSAAC to provide resources to farmers regarding sustainable farming practices.

#### Objective 2: Maintain a balance between the natural environment and agricultural production.

Actions:

- In the review of agricultural development applications, consider the balance between agricultural and environmental objectives (e.g. RMA & ESA).
- Coordinate with the Ministry of Agriculture, ALC and the FSAAC to provide resources to farmers regarding reducing emissions from crop and livestock production.

#### Theme 5: Inter-Governmental Support for Agriculture

Objective 1: Continue to work collaboratively with upper levels of government to enhance agricultural viability.

Actions:

- Review the "Agriculture (AG1)" zone and Zoning Bylaw regularly to assess consistency with Provincial policies and regulations.
- Continue to refer applicable agricultural policy and development proposals to the ALC and Ministry of Agriculture.

Objective 2: Liaise with upper levels of government for legislative changes to support agricultural production.

Actions:

• Deliver a letter to the Minister of Agriculture regarding the need to address the agricultural-related issues that require Provincial support as identified in the Farming First Strategy.

#### **Public Consultation**

Consistent with the City's public consultation practices, display boards and feedback forms regarding the proposed Farming First Strategy were available on LetsTalkRichmond.ca from November 8, 2019 to December 1, 2019 (Phase 1). The City also hosted three public open house events at Hamilton Community Centre, Cambie Secondary School and City Hall. The public open house events were attended by 35 persons, with an average of 12 persons per event.

Staff were pleased with the level of response after Phase 1, however, it was identified that responses were received from a relatively small percentage of participants who identify as farmers or own land in the Agricultural Land Reserve (ALR). In order to provide an additional opportunity for farmers and ALR landowners to be notified and provide feedback regarding the proposed Farming First Strategy, a mail-out was conducted in January 2020 to all properties in the ALR (approximately 1,800 properties) and the LetsTalkRichmond page was reopened from January 27, 2020 to February 16, 2020 (Phase 2).

The LetsTalkRichmond feedback form was submitted by a total of 166 persons (140 from Phase 1 and 26 from Phase 2). A complete summary of the public consultation process is provided in Attachment 4.

The feedback form asked participants to identify the importance of the proposed Farming First objectives and policies. Participants had the choice to provide feedback on the proposed objectives and each individual policy. Generally, all of the proposed objectives and policies were supported and identified as important. The complete results of the Farming First Strategy feedback form are provided in Attachment 5, including a summary of additional comments and correspondence from the public.

#### Food Security and Agricultural Advisory Committee

The Food Security and Agricultural Advisory Committee (FSAAC) has been involved in the process of updating the AVS since 2017 and staff continue to work closely with the FSAAC throughout the process. The final proposed Farming First Strategy was presented to the FSAAC on November 26, 2020. At the November 26, 2020 FSAAC meeting, the Committee passed the following motion:

## That the Food Security and Agricultural Advisory Committee support the proposed Farming First Strategy as presented.

An excerpt of the relevant FSAAC meeting minutes regarding the Farming First Strategy is provided in Attachment 6.

Stakeholder	Referral Comment (No Referral necessary)
Agricultural Land Commission and Ministry of Agriculture	The proposed themes, objectives and policies were referred to ALC and Ministry staff and no concerns were identified.
Richmond School Board	No referral necessary.
The Board of Metro Vancouver	No referral necessary.
The Councils of adjacent Municipalities	No referral necessary.
First Nations (e.g., Sto:lo, Tsawwassen, Musqueam)	No referral necessary.
TransLink	No referral necessary.
Port Authorities (Vancouver Port Authority and Steveston Harbour Authority)	No referral necessary.
Vancouver International Airport Authority (VIAA) (Federal Government Agency)	No referral necessary.
Richmond Coastal Health Authority	No referral necessary.
Community Groups and Neighbours	See "Public Consultation" section of this report.
All relevant Federal and Provincial Government Agencies	See "Agricultural Land Commission and Ministry of Agriculture" above.

#### **OCP Consultation Summary**

To date, the following groups have been consulted in the preparation of the proposed OCP and Zoning Bylaw amendments:

- Ministry of Agriculture;
- Agricultural Land Commission; and
- Richmond Food Security and Agricultural Advisory Committee.

Feedback was received from these groups and considered during refinement of the proposed amendments. If further discussion is required with any of these groups, it can occur, if requested, prior to the Public Hearing.

Richmond Official Community Plan Bylaw 9000, Amendment Bylaw 10230, 10231 & 10232, having been considered in accordance with OCP Bylaw Preparation Consultation Policy 5043, is hereby found to not require further consultation.

The public will have an opportunity to comment further on all of the proposed amendments at the Public Hearing.

#### Financial Impact

None.

#### Conclusion

The proposed Farming First Strategy will update the 2003 Agricultural Viability Strategy and ensure the City's agricultural and food security policies remain effective and respond to the current and future issues, trends and challenges facing the agricultural industry. In association with the proposed Farming First Strategy, this report recommends amendments to the Official Community Plan which would:

- Replace the agricultural policies and objectives in the Official Community Plan with the proposed policies contained in the Farming First Strategy;
- Include specific agricultural buffer requirements in the Development Permit Guidelines; and
- Revise the Environmentally Sensitive Area Development Permit exemption criteria for agricultural activities in the Development Permit Guidelines to require new farmers to provide an acceptable farm plan.

It is recommended that Richmond Official Community Plan Bylaw 9000, Amendment Bylaw 10230, 10231 & 10232 be introduced and given first reading.

Steven De Sousa Planner 1

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Attachment 1: Proposed Farming First Strategy Attachment 2: Summary of Changes to the OCP Attachment 3: Map of Properties in the ALR with ESA Attachment 4: Farming First Strategy Public Consultation Summary Attachment 5: Farming First Strategy Public Consultation Results Attachment 6: Excerpt from the Minutes of the relevant FSAAC Meetings

## CITY OF RICHMOND FARMING FIRST STRATEGY



**CNCL - 1017** 

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### **Summary**

Agriculture is an important part of Richmond's history and current economy. Early settlers were attracted to Richmond by the fertile soils of Lulu and Sea Islands and promise of agricultural productivity. Over the years, Richmond has grown and evolved into a vibrant urban centre, while retaining a significant portion of Richmond's land area as agricultural. Today, agriculture forms an important part of the local and regional economy as well as a major land use in the city. Approximately 4,993 ha (12,338 ac) of Richmond's land base, or 39% of the City, is within the Agricultural Land Reserve (ALR).

Council directed staff to update the 2003 Agricultural Viability Strategy (AVS) to ensure that it remains effective, and responds well to the current and future issues, trends and challenges facing the agricultural industry.

The City of Richmond Farming First Strategy includes themes, objectives and policies to guide decisions on the land use management of agricultural land, enhance public awareness of agriculture and food security issues, and strengthen agricultural viability in Richmond. The Farming First Strategy is focused around the following five major themes:



THEME 1 Agricultural Land Base



THEME 2 Agricultural Economic Viability



**THEME 3** Infrastructure for Agriculture



**THEME 4** Agriculture and the Environment



THEME 5 Inter-Governmental Support for Agriculture

The themes, objectives and policies contained in the Farming First Strategy is a result of a multi-phase process, which included a review of existing policies and practices in Richmond, best practice research from other jurisdictions, and input from the City's Food Security and Agricultural Advisory Committee (FSAAC) and Richmond residents.

### **ALR in Richmond**





Canada Line Agricultural Land Reserve



Photo Credit: Wade Comer Photography

#### City of Richmond Farming First Strategy | 1

## **Theme 1: Agricultural Land Base**

# **Objective 1:** Continue to protect the City's agricultural land base in the Agricultural Land Reserve (ALR).

- a. Maintain the existing ALR boundary and do not support a loss of ALR land.
- **b.** Ensure that land uses adjacent to, but outside of, the ALR are compatible with farming by establishing effective agricultural buffers on the non-agricultural lands.
- **c.** Designate all parcels abutting, but outside of, the ALR boundary as Development Permit Areas with Guidelines for the purpose of protecting farming.
- d. Limit the area used for residential development on properties in the ALR.
- **e.** Limit the number of dwelling units to one on lots within the ALR. Any proposal for additional dwelling units would require approval from both Council and the Agricultural Land Commission (ALC).
- **f.** Seasonal farm labour accommodation, as an additional residential use, may be considered so long as the accommodation is accessory to the principal agricultural purpose and helps to support a farm operation in the Agricultural Land Reserve.

## **Objective 2:** Ensure agricultural production remains the primary use of agricultural land.

- **a.** Continue to encourage the use of the ALR land for farming and discourage non-farm uses (e.g. residential).
- **b.** Limit the subdivision of agricultural land into smaller parcels, except where measurable benefits to agriculture can be demonstrated as per the policies and regulations of the *Agricultural Land Commission Act*.
- **c.** Consider agricultural projects which achieve viable farming while avoiding residential development as a principal use.
- **d.** Encourage soil-based farming by regulating the amount of hardsurfacing in agricultural buildings, structures and greenhouses.
- e. Ensure agricultural production (e.g. growing of crops and raising animals) remains the primary use of agricultural land and ancillary uses (e.g. farm retail, storing, packing, preparing and processing of farm products) are secondary uses and consistent with the scale of the farm operation.
- **f.** Ensure soil deposit and removal proposals enhance agricultural capabilities (e.g. greater range of potential crops) and are consistent with City bylaws and policies, and Provincial requirements.





### Theme 2: Agricultural Economic Viability

# **Objective 1:** Enhance long-term agricultural viability and opportunities for innovation.

- a. Build relationships with farmers and the agricultural community through the City's Food Security and Agricultural Advisory Committee (FSAAC) to address issues impacting agricultural viability and food security.
- **b.** Increase public awareness of City and other initiatives related to agriculture by disseminating information on farming practices, farm products, and educational programs through the City's website, social media or other forms of communication.
- Provide information for new farmers and property owners of agricultural land, including property owners who own small parcels (e.g. less than 5 acres), to encourage active farming or lease the land for farming (e.g. Provincial land matching program).
- **d.** Encourage value-added agricultural related business initiatives consistent with City and Provincial regulations, while ensuring agricultural production remains the primary use of land.
- e. Develop agriculture-specific signage guidelines in order to support seasonal farm retail activities, including any necessary amendments to the City's Sign Bylaw.
- f. Continue to develop relationships with non-profit, academic and government organizations which promote local agriculture, organic growing, climate adaptation, carbon management and reductions in pesticide use.

# **Objective 2:** Support the use of agricultural land for local food production and encourage a local food network to increase local food supply and consumption.

- a. Continue to collaborate with Metro Vancouver, the Province, food producers, Vancouver Coastal Health, other municipalities and stakeholders to advance the goals in the Metro Vancouver Regional Food System Strategy.
- b. During the development application process, encourage applicants to consider urban agriculture into development projects outside of the ALR, including rooftop gardens, community gardens, vertical farming, backyard gardening, indoor farming, edible landscaping and the planting of food bearing trees.
- **c.** Raise public awareness, in coordination with the FSAAC, of local farming, farmer's markets, and local food products, produce and programs.
- **d.** Support food tourism initiatives, in coordination with Tourism Richmond, the FSAAC, and other local stakeholders to highlight local food production.
- e. Strengthen relationships with external organizations that provide agriculture-related educational opportunities and promote local farming.
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Photo Credit: Wade Comer Photography

# Theme 3: Infrastructure for Agriculture

# **Objective 1:** Continue improvements to irrigation and drainage infrastructure in support of agricultural production.

- a. Continue improvement of irrigation and drainage infrastructure to provide secure and suitable water supplies and functional drainage systems that support the agricultural sector while protecting environmental assets, in consultation with the agricultural community and relevant City departments.
- **b.** Consider separate water meters for the principal dwelling and the farm operation and ensure adequate service connections are installed for the farm operation.
- c. Update and implement the East Richmond Agricultural Water Supply Study.
- **d.** Encourage sustainable farm practices that utilize on-site water drainage, storage and use, and result in the reduction of potable water use.
- e. Continue to monitor the impact of the Fraser River 'salt wedge' on agricultural land and support improvements to supply salt-free irrigation water to affected areas.

## **Objective 2**: Support farm access to properties located in the ALR.

- a. Discourage, wherever possible, roads in the ALR, except as noted on the Existing Status of Road Improvements in the ALR Map.
- **b.** Consider how proposed road improvements (e.g. road widening) on existing City roads may impact farmland.
- c. For agricultural operations on agriculture sites with no direct road access, the City may facilitate farm access only (no new or improved roads) through unopened road allowances (via licensing agreements with the City).
- d. Regulate all soil deposition and removal, including for farm access roads, as permitted by Provincial regulations, through a City permitting process to ensure impacts are mitigated (e.g. adjacent properties, City property, Riparian Management Areas, and Environmentally Sensitive Areas).





Photo Credit: Wade Comer Photography

# Theme 4: Agriculture and the Environment

# **Objective 1:** Mitigate the impacts of climate change on agricultural production.

- a. Coordinate with Metro Vancouver, ALC, and the Ministry of Agriculture to assess the long-term impacts of climate change on agriculture and develop a coordinated response and tools to protect agricultural production.
- Continue to protect agricultural land and agricultural production, in coordination with the City's Dike Master Plan, Flood Protection Management Strategy and climate action initiatives to address sea-level rise.
- c. Encourage sustainable farming practices, in coordination with relevant City departments, the FSAAC, ALC and Ministry of Agriculture, including water and soil conservation, greenhouse gas emissions reductions and soil management.
- d. Ensure soil deposit and removal proposals for agricultural production enhance agricultural capabilities (e.g. greater range of crops) and address environmental issues (e.g. climate change, carbon storage, and groundwater table), consistent with the City's Soil Bylaw.

# **Objective 2:** Maintain a balance between the natural environment and agricultural production.

- a. Continue to implement standard assessment criteria for farming properties where designated Environmentally Sensitive Area (ESA) or Riparian Management Area (RMA) will be impacted, while continuing to support agricultural production.
- b. Investigate opportunities for reducing emissions from crop and livestock production, in coordination with the FSAAC, ALC and Ministry of Agriculture.
- c. Explore opportunities to promote the relationship between agricultural viability and biodiversity through agricultural practices that benefit wildlife.





### Theme 5: Inter-Governmental Support for Agriculture

# **Objective 1:** Continue to work collaboratively with upper levels of government to enhance agricultural viability.

- a. Coordinate with ALC and Ministry of Agriculture to ensure City bylaws and policies are consistent with Provincial policies and regulations, including the *Agricultural Land Commission Act,* ALR Regulations, ALC Policies and the Minister's Bylaw Standards.
- **b.** Coordinate with ALC and Ministry of Agriculture to ensure development proposals are consistent with Provincial policies and regulations.
- c. Coordinate with Metro Vancouver to support the Regional Growth Strategy, which includes agricultural designations and policies for protection of agricultural land.

# **Objective 2:** Liaise with upper levels of government for legislative changes to support agricultural production.

- a. Continue to communicate with upper levels of government to address the following agricultural-related issues:
  - Review income threshold for farm status to encourage legitimate farming operations.
  - Protection for farmers who lease farmland and encourage longer term leases.
  - Strengthening the *Agricultural Land Commission Act* and the ALR Regulations to explicitly prohibit non-farm uses in the ALR and encourage agricultural production.
  - Enforcement of contraventions on ALR property (including monitoring, inspections, and penalties for non-compliance).
  - Improved regulations for non-soil based greenhouses and limiting such structures to areas with lower soil class agricultural land (e.g. Class 4 or lower).
  - Explore financial incentives for farming operations (e.g. grants, tax breaks and training opportunities).
  - Explore financial incentives for environmental/sustainable farm operations, organic farming and reduction in pesticide use.
  - Incorporation of environmental stewardship initiatives into the Farm Practices Protection (Right to Farm) Act.



### **Existing Status of Road Improvements in the ALR**



Agricultural Land Reserve (ALR)

#### Improved Roads

- Provincial/Federial/Regional Highways
- Major Arterial
- Proposed Major Arterial
- Minor Arterial
- Collector
- Proposed Collector
- Agricultural

#### Unimproved Roads

Unimproved Road

Proposed Major Arterial

### Conclusion

The City of Richmond Farming First Strategy is a result of a multi-phased consultation process regarding the current and future issues, trends and challenges facing the agricultural industry. The Farming First Strategy includes themes, objectives and policies to guide decisions on the land use management of agricultural land, enhance public awareness of agriculture and food security issues, and strengthen agricultural viability in Richmond. Given that the City can only act within its legislative authority, the Farming First Strategy is also critical in identifying the need to work collaboratively with upper levels of government, including the Agricultural Land Commission (ALC), to ensure local agricultural production is supported.

The City recognizes the importance of agriculture as a food source, an environmental resource, a heritage asset and an important contributor to the local economy. Agricultural land and farming is sustained by long-term City policies that maintain an urban containment boundary that keeps residential growth outside of the ALR. Richmond residents have always placed a high value on the protection of the City's farmlands.



		ATTACHMENT 2
Existing policy contained in the OCP (Section 7.1)	Proposed policy as part of the Farming First Strategy	Comments
Theme 1: Agricultural Land Base		
Objective 1: Continue to protect the City's agricultural	Iral land base in the Agricultural Land Reserve (ALR)	
Maintain the existing ALR boundary and do not support a loss of ALR land unless there is a substantial net benefit to agriculture and the agricultural community is consulted.	Maintain the existing ALR boundary and do not support a loss of ALR land.	Removed the clause where the loss of ALR land may be supported.
Ensure that land uses adjacent to, but outside of, the ALR are compatible with farming by establishing effective buffers on the non-agricultural lands.	Ensure that land uses adjacent to, but outside of, the ALR are compatible with farming by establishing effective agricultural buffers on the non-agricultural lands.	No change.
Designate all parcels abutting, but outside of, the ALR boundary as Development Permit Areas with Guidelines for the purpose of protecting farming.	Designate all parcels abutting, but outside of, the ALR boundary as Development Permit Areas with Guidelines for the purpose of protecting farming.	No change.
Limit the area used for residential development on properties in the Agricultural Land Reserve. Note: this policy also contains a number of guidelines which may be applied by Council when considering rezoning applications to increase house size.	Limit the area used for residential development on properties in the ALR. *Note: this policy also contains a number of guidelines which may be applied by Council when considering rezoning applications to increase house size.	No change.
<b>B</b> Limit the number of dwelling units to one on lots within the Agricultural Land Reserve (ALR). Any proposal for additional dwelling units would require approval from both Council and the Agricultural Land Commission (ALC).	Limit the number of dwelling units to one on lots within the ALR. Any proposal for additional dwelling units would require approval from both Council and the Agricultural Land Commission (ALC).	No change
Seasonal farm labour accommodation, as an additional residential use, may be considered so long as the accommodation is accessory to the principal agricultural purpose and helps to support a farm operation in the Agricultural Land Reserve.	Seasonal farm labour accommodation, as an additional residential use, may be considered so long as the accommodation is accessory to the principal agricultural purpose and helps to support a farm operation in the Agricultural Land Reserve.	No change.
Objective 2: Ensure agricultural production remains the primary use of agricultural land	s the primary use of agricultural land.	
Continue to encourage the use of the ALR land for farming and discourage non-farm uses (e.g., residential).	Continue to encourage the use of the ALR land for farming and discourage non-farm uses (e.g., residential).	No change.
Limit the subdivision of agricultural land into smaller parcels, except where possible benefits to agriculture can be demonstrated.	Limit the subdivision of agricultural land into smaller parcels, except where measurable benefits to agriculture can be demonstrated as per the policies	Revised to include permitted subdivision as per Provincial regulation.
92623036		

	and regulations of the Agricultural Land Commission Act.	
Consider agricultural projects which achieve viable farming while avoiding residential development as a principal use.	Consider agricultural projects which achieve viable farming while avoiding residential development as a principal use.	No change.
N/A	Encourage soil-based farming by regulating the amount of hardsurfacing in agricultural buildings, structures and greenhouses.	Reflects existing regulations included in the "Agriculture (AG1)" zone.
N/A	Ensure agricultural production (e.g. growing of crops and raising animals) remains the primary use of agricultural land and ancillary uses (e.g. farm retail, storing, packing, preparing and processing of farm products) are secondary uses and consistent with the scale of the farm operation.	New policy (Agricultural Land Base)
ENC	Ensure soil deposit and removal proposals enhance agricultural capabilities (e.g. greater range of potential crops) and are consistent with City bylaws and policies, and Provincial requirements.	New policy (Agricultural Land Base)
Theme 2: Agricultural Economic Viability		
Objective 1: Enhance long-term agricultural viability	y and opportunities for innovation.	
чи 035	Build relationships with farmers and the agricultural community through the City's Food Security and Agricultural Advisory Committee (FSAAC) to address issues impacting agricultural viability and food security.	New policy (Agricultural Economic Viability)
Increase public awareness of farming practices, farm products and support educational programs that provide information on agriculture and its importance to the local economy and local food systems.	Increase public awareness of City and other initiatives related to agriculture by disseminating information on farming practices, farm products, and educational programs through the City's website, social media or other forms of communication.	Minor revisions.
Pursue incentives to increase actively farmed agricultural land and encourage new farmers.	Provide information for new farmers and property owners of agricultural land, including property owners who own small parcels (e.g. less than 5 acres), to encourage active farming or lease the land for farming (e.g. Provincial land matching program).	Revised to include small parcels.
Encourage value-added business initiatives.	Encourage value-added agricultural related business initiatives consistent with City and Provincial	Revised to prioritize agricultural production.

	regulations, while ensuring agricultural production remains the primary use of land.	
N/A	Develop agriculture-specific signage guidelines in order to support seasonal farm retail activities, including any necessary amendments to the City's Sign Bylaw.	New policy (Agricultural Economic Viability)
N/A	Continue to develop relationships with non-profit, academic and government organizations which promote local agriculture, organic growing, climate adaptation, carbon management and reductions in pesticide use.	New policy (Agricultural Economic Viability)
Objective 2: Support the use of agricultural land fo consumption.	Objective 2: Support the use of agricultural land for local food production and encourage a local food network to increase local food supply and consumption.	letwork to increase local food supply and
Continue to collaborate with Metro Vancouver, the Province, food producers, Vancouver Coastal Health, other municipalities and stakeholders to advance the goals in the Metro Vancouver Regional Food System Strategy.	Continue to collaborate with Metro Vancouver, the Province, food producers, Vancouver Coastal Health, other municipalities and stakeholders to advance the goals in the Metro Vancouver Regional Food System Strategy.	No change.
TEncourage the retention of open space for food production (e.g., edible landscaping, gardens, rooftop gardens, food bearing trees) for the use of residents in new residential developments.	During the development application process, encourage applicants to consider urban agriculture into development projects outside of the ALR, including rooftop gardens, community gardens, vertical farming, backyard gardening, indoor farming, edible landscaping and the planting of food bearing trees.	Revised to include all development outside of the ALR.
N/A	Raise public awareness, in coordination with the FSAAC, of local farming, farmer's markets, and local food products, produce and programs.	New policy (Agricultural Economic Viability)
N/A	Support food tourism initiatives, in coordination with Tourism Richmond, the FSAAC, and other local stakeholders to highlight local food production.	New policy (Agricultural Economic Viability)
N/A	Strengthen relationships with external organizations that provide agriculture-related educational opportunities and promote local farming.	New policy (Agricultural Economic Viability)
Theme 3: Infrastructure for Agriculture		
Objective 1: Continue improvements to irrigation a	Objective 1: Continue improvements to irrigation and drainage infrastructure in support of agricultural production.	production.
Support the City's Master Drainage Plans:	Continue improvement of irrigation and drainage infrastructure to provide secure and suitable water	Simplified.
6563936		

<ul> <li>identify and ensure that drainage improvements to the ALR occur in order of priority and according to ARDSA performance standards;</li> <li>ensure that drainage improvements are considered in a comprehensive manner in consultation with the agricultural community and relevant City departments;</li> <li>encourage sufficient notification to the agricultural sector of ditch cleaning plans in order to achieve beneficial, effective and timely agricultural drainage.</li> </ul>	supplies and inflormation dramage systems that support the agricultural sector while protecting environmental assets, in consultation with the agricultural community and relevant City departments.	
Facilitate the improvement of irrigation and drainage infrastructure to provide secure and affordable water supplies that support the agricultural sector.	See above.	Combined with the policy noted above.
VIN CN	Consider separate water meters for the principal dwelling and the farm operation and ensure adequate service connections are installed for the farm operation.	New policy (Infrastructure for Agriculture)
AN/A	Update and implement the East Richmond Agricultural Water Supply Study.	New policy (Infrastructure for Agriculture)
VN - 1037	Encourage sustainable farm practices that utilize on- site water drainage, storage and use, and result in the reduction of potable water use.	New policy (Infrastructure for Agriculture)
N/A	Continue to monitor the impact of the Fraser River 'salt wedge' on agricultural land and support improvements to supply salt-free irrigation water to affected areas.	New policy (Infrastructure for Agriculture)
Objective 2: Support farm access to properties located in the ALR.	ated in the ALR.	
Discourage, wherever possible, roads in the ALR, except as noted on the Existing Status of Road Improvements in the ALR Map.	Discourage, wherever possible, roads in the ALR, except as noted on the Existing Status of Road Improvements in the ALR Map.	No change to policy, updated map in the OCP.
N/A	Consider how proposed road improvements (e.g. road widening) on existing City roads may impact farmland.	New policy (Infrastructure for Agriculture)
For agricultural operations on agriculture sites with no direct road access, the City may facilitate access (via driveways, lease arrangements with owners to existing improved roads, but not new or improved roads).	For agricultural operations on agriculture sites with no direct road access, the City may facilitate farm access only (no new or improved roads) through unopened road allowances (via licensing agreements with the City).	Minor revisions to clarify licensing agreement process.

and removal, including New policy (Infrastructure for Agriculture) ermitted by Provincial permitting process to id (e.g. adjacent parian Management Sensitive Areas).			New section "Agriculture and the Environment" proposed, see below.	souver, ALC, and the New policy (Agriculture and the Environment) sess the long-term on agriculture and onse and tools to protect	ural land and agricultural with the City's Dike on Management Strategy s to address sea-level	ning practices, in New policy (Agriculture and the Environment)
Regulate all soil deposition and removal, including for farm access roads, as permitted by Provincial regulations, through a City permitting process to ensure impacts are mitigated (e.g. adjacent properties, City property, Riparian Management Areas, and Environmentally Sensitive Areas).	Theme 4: Agriculture and the Environment	Objective 1: Mitigate the impacts of climate change on agricultural production.	<ul> <li>Explore with farmers ways to protect the Ecological Network values of their lands such as:</li> <li>explore programs contained in the 2012 Environmentally Sensitive Area Management Strategy;</li> <li>explore programs contained in the 2012 Environmentally Sensitive Area Management Strategy;</li> <li>explore programs contained in the 2012 Environmental strategy;</li> <li>encourage environmentally sound agricultural lands that have important environmental values from farmers to manage these lands for both agricultural and environmental goals;</li> <li>explore mechanisms that compensate farmers for the loss of cultivation to maintain key ecological objectives.</li> </ul>	Coordinate with Metro Vancouver, ALC, and the Ministry of Agriculture to assess the long-term impacts of climate change on agriculture and develop a coordinated response and tools to protect agricultural production.	Continue to protect agricultural land and agricultural production, in coordination with the City's Dike Master Plan, Flood Protection Management Strategy and climate action initiatives to address sea-level rise.	Encourage sustainable farming practices, in coordination with relevant City departments, the
N/A	Theme 4: Agriculture	<b>Objective 1: Mitigate</b>	<ul> <li>Explore with farmers ways to protect the Network values of their lands such as:</li> <li>explore programs contained in the 20 Environmentally Sensitive Area Mana Strategy;</li> <li>explore environmentally sound ag practices by promoting the BC Enviro Farm Program;</li> <li>explore the viability of leasing agricul that have important environmental values to be agricultural and environmental valuation to maintain ecological objectives.</li> </ul>	N/A	N/A	N/A

N/A	Ensure soil deposit and removal proposals for adricultural production enhance adricultural	New policy (Agriculture and the Environment)
	capabilities (e.g. greater range of crops) and address environmental issues (e.g. climate change, carbon storage, and groundwater table), consistent with the City's Soil Bylaw.	
Objective 2: Maintain a balance between the natural environment and agricultural production.	l environment and agricultural production.	
NA	Continue to implement standard assessment criteria for farming properties where designated Environmentally Sensitive Area (ESA) or Riparian Management Area (RMA) will be impacted, while continuing to support agricultural production.	New policy (Agriculture and the Environment)
N/A	Investigate opportunities for reducing emissions from crop and livestock production, in coordination with the FSAAC, ALC and Ministry of Agriculture.	New policy (Agriculture and the Environment)
V/N CNC	Explore opportunities to promote the relationship between agricultural viability and biodiversity through agricultural practices that benefit wildlife.	New policy (Agriculture and the Environment)
Theme 5: Inter-Governmental Support for Agriculture	Ire	
Objective 1: Continue to work collaboratively with	Objective 1: Continue to work collaboratively with upper levels of government to enhance agricultural viability.	iability.
<ul> <li>Ensure that all City bylaws (e.g., OCP, Zoning, noise control) which affect farmland and farm operations are consistent with:</li> <li>the Agricultural Land Commission Act, Procedure Regulations and General Orders;</li> <li>the standards in the Ministry of Agriculture, Fisheries and Food's "Guide for Bylaw Development in Farming Areas".</li> </ul>	Coordinate with ALC and Ministry of Agriculture to ensure City bylaws and policies are consistent with Provincial policies and regulations, including the Agricultural Land Commission Act, ALR Regulations, ALC Policies and the Minister's Bylaw Standards.	Minor revisions.
N/A	Coordinate with ALC and Ministry of Agriculture to ensure development proposals are consistent with Provincial policies and regulations.	New policy (Inter-Governmental Support for Agriculture)
Support the 2040 Metro Vancouver Regional Growth Strategy which includes agricultural designations and policies for protection of agricultural land.	Coordinate with Metro Vancouver to support the Regional Growth Strategy, which includes agricultural designations and policies for protection of agricultural land.	Minor revisions.
Objective 2: Liaise with upper levels of governmen	Objective 2: Liaise with upper levels of government for legislative changes to support agricultural production.	uction.

N/A	Continue to communicate with upper levels of government to address the following agricultural-	New policy (Inter-Governmental Support for Agriculture)
<u>CNCL – 1040</u>	<ul> <li>Review income threshold for farm status to encourage legitimate farming operations.</li> <li>Protection for farmers who lease farmland and encourage longer term leases.</li> <li>Strengthening the Agricultural Land Commission Act and the ALR Regulations to explicitly prohibit non-farm uses in the ALR and encourage agricultural production.</li> <li>Enforcement of contraventions on ALR properly (including monitoring, inspections, and penalties for non-compliance).</li> <li>Improved regulations for non-soil based greenhouses and limiting such structures to areas with lower soil class agricultural land (e.g. Class 4 or lower).</li> <li>Explore financial incentives for farming operations (e.g. grants, tax breaks and training operations for environmental/sustainable farm operations, organic farming and reduction in pesticide use. Incorporation of environmental stewardship initiatives into the Farm Practices Protection (Right to Farm) Act.</li> </ul>	
Other		
<ul> <li>Where there is an intervening road between the ALR and the non-ALR lands:</li> <li>encourage appropriate landscaping within the road right-of-way in front of the non-agricultural lands (e.g., between the road curb, any sidewalk and the property line) through the servicing agreement process;</li> <li>encourage an appropriate landscaped setback on the non-agricultural lands (e.g., 3 m or 9.84 ft. to parking and 6 m or 19.68 ft. to buildings) through the:</li> <li>Rezoning and/or Building Permit process for industrial and institutional uses;</li> </ul>	<ul> <li>Where there is an intervening road between the ALR and the non-ALR lands, provide an appropriate landscaped setback on the non-agricultural lands (e.g. 3 m (9.8 ft.) to parking and 4.5 m (14.8 ft.) to buildings).</li> <li>For all significant development immediately adjacent to sites designated within the ALR (i.e., no intervening road), a landscaped buffer of approximately 15 m (49.2 ft.) wide, or an alternative width deemed appropriate and acceptable to the Director of Development, should be provided between the development and the agricultural land.</li> </ul>	Revised to reflect current practice and standards, added specific building setbacks, and moved to the Development Permit Guidelines section of the OCP. *Note: an OCP amendment is also proposed in association with this policy.

5	Revised to reflect current practice and ity standards for new farmers to receive ESA DP exemptions.		the	Removed, maximum floor area and setback regulations have been implemented.	Removed, policy intent covered by applicable Provincial and Federal legislation.	Removed, policy intent covered by other policies.
• The landscaped buffer should be designed, established and maintained in accordance with the Ministry of Agriculture's <i>Guide to Edge Planning</i> .	For new farmers: a farm plan produced by a professional Agrologist to the satisfaction of the City (including information on unimproved/improved	agricultural capability/suitability, soils, drainage, irrigation, proposed farm product and operator, and agricultural improvement cost estimate). Where legitimate farming activates are not demonstrated in accordance with the farm plan, or where this	permission has not been granted but environmental assets and services have been modified, the City may require the owner to restore and rehabilitate the modified environmental asset and services.	N/A	N/A	N/A
<ul> <li>Rezoning and/or Development Permit process for commercial and multiple family residential sites;</li> <li>Rezoning and/or Subdivision process for single family residential sites.</li> <li>For all developments immediately adjacent to sites designated within the ALR (i.e., no intervening road), a landscaned buffer of approximately 15 m (49.2 ft )</li> </ul>	wide, or an alternative width deemed appropriate and acceptable, should be provided between the development and the agricultural land. For new farmers: For example, written information from a government source that they have been granted a period of time (e.g., two years) to	demonstrate that they will and can generate legitimate agricultural income and this information is to be supplemented by other sources (e.g., a government Farm Number, BC Assessment Information, City tax or assessment information).	Where this permission has been granted and not achieved, the City may require the owner to restore and rehabilitate the modified environmental asset and services.	Continue to explore with the Province maximum residential floor area and setback regulations for development within the ALR.	Support farm activities which follow normal farm practices and do not create health hazards.	Minimize conflicts among agricultural, recreation, conservation and urban activities.


### Farming First Strategy – Public Consultation Summary

On June 10, 2019, Council directed staff to conduct public consultation regarding the proposed Farming First Strategy, which included objectives, policies and actions to guide decisions on the land use management of agricultural land, enhance public awareness of agriculture and food security issues, and strengthen agricultural viability in Richmond.

Consistent with the City's public consultation practices, display boards and feedback forms regarding the proposed Farming First Strategy were available on LetsTalkRichmond.ca from November 8, 2019 to December 1, 2019 (Phase 1). The City also hosted three public open house events at Hamilton Community Centre, Cambie Secondary School and City Hall. The public open house events were attended by 35 persons, with an average of 12 persons per event.

The LetsTalkRichmond page and open house events were advertised through an advertisement in the newspaper, the Food Security and Agricultural Advisory Committee (FSAAC), and an email to all subscribers of LetsTalkRichmond (approximately 4,500 registered users at the time) at the beginning and near the end of the consultation period.

Staff were pleased with the level of response after Phase 1, however, it was identified that responses were received from a relatively small percentage of participants who identify as farmers or own land in the ALR. In order to provide an additional opportunity for farmers and ALR landowners to be notified and provide feedback regarding the proposed Farming First Strategy, a mail-out was conducted in January 2020 to all properties in the ALR (approximately 1,800 properties) and the LetsTalkRichmond page was reopened from January 27, 2020 to February 16, 2020 (Phase 2).

#### Public Open Houses

The details of the public open house events and participation are summarized below:

Date/Time	Location	Participation
Saturday, November 9, 2019 (11 am to 3 pm)	Hamilton Community Centre	12
Thursday, November 14, 2019 (4 pm to 8 pm)	Cambie Secondary School	11
Thursday, November 21, 2019 (4 pm to 8 pm)	City Hall	12
	TOTA	L 35

Staff were present at the public open houses to answer questions and encourage participants to submit the feedback form available on the LetsTalkRichmond page.

## Feedback Form

The LetsTalkRichmond feedback form was submitted by a total of 166 persons (140 from Phase 1 and 26 from Phase 2), of which identified as the following (user can check all that apply):

Self-identification	Participation
Richmond farmer	10
Richmond resident	141
Richmond builder/developer	2
Richmond ALR owner	25
Richmond non-ALR owner	38
Other	12

In total, the proposed Farming First Strategy LetsTalkRichmond page was visited 782 times and the associated documents (including the staff report, display boards and agricultural fact sheet) were downloaded 151 times.

# Farming First Strategy - Public Consultation Results Summary (Feedback Form - Objectives & Policies)

	Not Important		Moderately Important	Important	Very Important
bionflue f	1.00/	4.9%	ne 1 3.0%	5.5%	81.7%
bjective 1	4.9%			5.5%	72.3%
olicy 1	8.0%	2.9%	5.1%		
olicy 2	6.6%	5.9%	3.7%	13.2%	70.6%
olicy 3	10.3%	2.9%	6.6%	19.9%	60.3%
olicy 4	9.2%	6.1%	6.1%	16.0%	62.6%
olicy 5	9.6%	5.2%	5.2%	20.7%	59.3%
olicy 6	15.3%	2.9%	4.4%	10.2%	67.2%
bjective 2	6.7%	3.7%	3.1%	11.0%	75.5%
olicy 1	15.5%	0.0%	2.3%	5.4%	76.7%
olicy 2	12.5%	7.8%	6.3%	13.3%	60.2%
olicy 3	12.4%	3.9%	7.8%	10.9%	65.1%
olicy 4	11.5%	3.8%	4.6%	15.3%	64.9%
olicy 5	11.5%	3.8%	7.6%	22.9%	54.2%
olicy 6	6.2%	3.1%	5.4%	13.8%	71.5%
		The	ne 2		
bjective 1	7.3%	2.4%	6.7%	20.0%	63.6%
plicy 1	5.5%	6.4%	5.5%	27.3%	55.5%
olicy 2	5.5%	8.3%	5.5%	33.0%	47.7%
olicy 3	6.4%	2.8%	3.7%	20.2%	67.0%
	6.5%	6.5%	12.0%	25.0%	50.0%
olicy 4	8.3%	6.5%	17.6%	25.9%	41.7%
olicy 5	9.3%	1.9%	11.2%	15.9%	61.7%
olicy 6				12.7%	70.9%
bjective 2	4.8%	5.5%	6.1%		53.1%
olicy 1	5.3%	6.2%	7.1%	28.3%	
olicy 2	3.5%	2.7%	7.1%	23.0%	63.7%
olicy 3	2.7%	2.7%	9.7%	24.8%	60.2%
olicy 4	4.4%	7.1%	7.1%	29.2%	52.2%
olicy 5	7.0%	3.5%	4.4%	21.1%	64.0%
olicy 6	8.0%	8.8%	15.9%	31.0%	36.3%
olicy 7	5.3%	7.9%	8.8%	26.3%	51.8%
Contraction of the		The	ne 3		
bjective 1	1.2%	1.8%	4.9%	32.9%	59.1%
olicy 1	3.2%	2.1%	1.1%	22.3%	71.3%
olicy 2	6.4%	4.3%	4.3%	31.9%	53.2%
olicy 3	2.2%	4.4%	5.5%	37.4%	50.5%
olicy 4	3.2%	5.4%	4.3%	20.4%	66.7%
	2.2%	8.7%	6.5%	26.1%	56.5%
olicy 5	4.3%	7.4%	14.9%	39.4%	34.0%
olicy 6	3.1%	1.2%	11.8%	35.4%	48.4%
bjective 2			7.1%	25.5%	55.1%
olicy 1	8.2%	4.1%			and the second sec
olicy 2	9.1%	3.0%	6.1%	16.2%	65.7%
olicy 3	6.1%	3.0%	6.1%	41.4%	43.4%
olicy 4	5.1%	7.1%	10.2%	33.7%	43.9%
olicy 5	3.0%	2.0%	9.1%	17.2%	68.7%
			1104		
bjective 1	5.5%	6.1%	8.5%	19.5%	60.4%
olicy 1	2.1%	3.2%	4.3%	17.0%	73.4%
olicy 2	2.2%	1.1%	0.0%	12.9%	83.9%
olicy 3	3.2%	5.4%	5.4%	15.1%	71.0%
olicy 4	5.4%	8.6%	7.5%	21.5%	57.0%
olicy 5	3.3%	2.2%	6.5%	13.0%	75.0%
olicy 6	2.1%	6.4%	9.6%	18.1%	63.8%
bjective 2	6.7%	2.5%	7.4%	22.7%	60.7%
olicy 1	5.4%	5.4%	4.3%	21.5%	63.4%
	4.3%	6.4%	5.3%	29.8%	54.3%
olicy 2	4.3%	4.3%	10.8%	31.2%	49.5%
olicy 3	3.2%	11.8%	8.6%	26.9%	49.5%
olicy 4	3.2%	3.2%	5.3%	23.4%	64.9%
olicy 5	3.270		5.5% me 5	20.470	.1. 04.070
biective 1	6.1%	6.1%	6.7%	20.9%	60.1%
bjective 1		9.4%	5.9%	25.9%	54.1%
olicy 1	4.7%				57.5%
olicy 2	3.4%	5.7%	9.2%	24.1%	
olicy 3	7.1%	9.4%	8.2%	16.5%	58.8%
bjective 2	4.9%	7.9%	6.7%	20.7%	59.8%
Policy 1	8.8%	4.4%	5.5%	9.9%	71.4%

Farming First Strategy - Public Consultation Results Summary (Feedback Form - General Comments)

<b>Contexts Contexts Contexts</b>
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Develop Standard ALR buffer requirements for parcels adjacent to the ALR (including where there is an intervening road), but outside of the ALR, in order to minimize imposition agricultural land.

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# 









4 (2.4%)

11 (8.7%)

33 (20.0%)















24 (21.1%)



Lets Talk Richmond : Summary Report for08 November 2019 to 17 February 2020

97 (59.1%)

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I rate Objective 1 as follows:

 Question options
 Nois Important
 Important
 Important
 Important
 Important
 Important
 Very Important

 Optional question (164 responses, 2 skpstel)
 Important
 Important
 Important
 Very Important

10.25

30.89

6 (4.9%)

















































# Excerpt from the Meeting Minutes of the Food Security and Agricultural Advisory Committee (FSAAC)

# November 7, 2019

## Proposed Farming First Strategy (Agricultural Viability Strategy Update)

Steven De Sousa, Planner 1, presented on the proposed Farming First Strategy—an update to the 2003 Agricultural Viability Strategy (AVS), including the following comments:

- Council has directed staff to update the 2003 AVS to ensure it remains effective and is relevant to current and future agricultural-related issues in Richmond;
- The proposed Farming First Strategy is organized around five major themes, which each contain objectives and existing and proposed policies;
- The purpose of the upcoming Farming First consultation phase is to receive feedback on the general policy directions proposed, which will then inform specific bylaw changes in a subsequent report to Council;
- Education and public awareness are also key objectives of the Farming First consultation phase; and
- Staff are inviting the Committee to review the proposed Farming First Strategy and provide feedback at the following Committee meeting on November 28.

Staff provided a brief overview of the five themes and the various objectives and policies contained within each theme. Eric Sparolin, Acting Manager of Engineering Design and Construction, provided a brief overview of the latest Engineering infrastructure upgrades in agricultural areas.

Staff noted that further information and materials related to the proposed Farming First Strategy will be distributed to all Committee members.

#### November 28, 2019

#### Proposed Farming First Strategy (Agricultural Viability Strategy Update)

Steven De Sousa, Planner 1, and John Hopkins, Senior Policy Coordinator, provided an update on the public consultation phase of the proposed Farming First Strategy, which ends on December 2, and encouraged the Committee to provide feedback.

Discussion ensued regarding parcels less than two acres in the ALR, farm status income threshold, and small farming operations.

In response to questions from the Committee, Staff noted a report to Council will be prepared in the new year summarizing the results of the public consultation phase and providing recommendations.

Laura Gillanders, Committee Member, distributed a document with comments on the proposed objectives and policies.

As a result of the discussion, the Committee made the following comments:

- Providing a subsidized agricultural rate for potable water;
- Monitoring and managing ditch water levels that provide irrigation and/or drainage for agricultural properties and developing a strategy to address any conflicts;
- Investigating traffic impacts for farm vehicles delivering farm products;
- Developing a funding program to provide farm access, water supply and drainage for no access parcels;
- Monitoring ditch levels and salinity levels and reporting online for farmers to access;
- Requiring separate water connections for single-family dwellings and the farm, sized appropriately;
- Increasing enforcement on illegal fill by strengthening the City's Soil Removal and Fill Deposit Bylaw.

In response to questions from the Committee, Staff noted that the Committee can provide additional feedback at the next meeting in the new year, submit feedback through LetsTalkRichmond.ca, or email staff directly.

# November 26, 2020

# Farming First Strategy Update

Steven De Sousa, Planner 1, introduced the Farming First Strategy and provided the following comments:

- The history of this project began in 2017, where Council directed staff to prepare a work program to update the City's Agricultural Viability Strategy which was adopted in 2003;
- The Committee has been involved from the beginning and contribute to the proposed themes, objectives and policies of the proposed Farming First Strategy, which was presented to Council in June 2019. At the meeting, Council directed staff to conduct public consultation;
- Public consultation included a LetsTalkRichmond page for feedback, open house events across the City, and a direct mail-out to all properties in the ALR;
- Overall the response was generally positive, and the proposed Farming First Strategy was revised to incorporate feedback, which is provided for FSAAC review and comment.

Staff provided a high-level overview of the proposed themes, objectives and policies included in the Farming First Strategy.

Discussion ensued regarding house size regulations, hardsurfacing limitations for agricultural buildings, agriculture-specific signage, integrating urban agriculture into development outside of the ALR, ESA DP exemptions for farming, and the need for upper level government support for issues outside of local government jurisdiction.

The Committee passed the following motion:

That the Food Security and Agricultural Advisory Committee support the proposed Farming First Strategy as presented.

Carried Unanimously

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# Richmond Official Community Plan Bylaw 9000 Amendment Bylaw 10230 (Farming First Strategy)

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. Richmond Official Community Plan Bylaw 9000, as amended, is further amended at Section 7.0 (Agriculture and Food) by deleting Section 7.1 (Protect Farmland and Enhance Its Viability) and replacing it with the following:

#### **"7.1 Protect Farmland and Enhance Its Viability**

#### **OVERVIEW:**

Richmond has a rich agricultural tradition and history and today, it remains a vital component of land use in the City. Farmers have made use of the fertile soils to produce a wide variety of crops and livestock. As the fourth largest city in the Metro Vancouver region, Richmond is fortunate to have significant amounts of protected farmland within its boundaries. Nearly 39% (4,993 ha.) of its land base is protected in the Agricultural Land Reserve (ALR). Additional protection and policy support is provided through Metro Vancouver's Regional Growth Strategy's goals, objectives and its agriculture land use designations intended to protect the agricultural land base in the region.

The City recognizes the importance of agriculture as a food source, an environmental resource, a heritage asset and an important contributor to the local economy. Agricultural land and farming is sustained by long-term City policies that maintain an urban containment boundary that keeps residential growth outside of the ALR. As well, it is to be noted that the City owns and controls dedicated roads (except for Provincial highways) in the ALR.

Richmond residents have always placed a high value on the protection of the City's farmlands.

The City's Farming First Strategy includes themes, objectives and policies to guide decisions on the land use management of agricultural land, enhance public awareness of agriculture and food security issues, and strengthen agricultural viability in Richmond. The Farming First Strategy is a result of a multi-phase process, which included a review of existing policies and practices in Richmond, best practice research from other jurisdictions, and input from the City's Food Security and Agricultural Advisory Committee (FSAAC) and Richmond residents.

#### **OBJECTIVE 1:**

Continue to protect the City's agricultural land base in the Agricultural Land Reserve (ALR).

#### **POLICIES:**

#### **Farmland Protection**

- a) Maintain the existing ALR boundary and do not support a loss of ALR land.
- b) Ensure that land uses adjacent to, but outside of, the ALR are compatible with farming by establishing effective agricultural buffers on the non-agricultural lands.
- c) Designate all parcels abutting, but outside of, the ALR boundary as Development Permit Areas with Guidelines for the purpose of protecting farming.
- d) Limit the area used for residential development and the number of dwelling units to one on properties in the ALR. Any proposal for a larger house size or an additional dwelling would require approval from both Council and the ALC.
- e) Seasonal farm labour accommodation, as an additional residential use, may be considered so long as the accommodation is accessory to the principal agricultural purpose and helps to support a farm operation in the Agricultural Land Reserve.

Agricultural Land Reserve Map



#### **OBJECTIVE 2:**

Ensure agricultural production remains the primary use of agricultural land.

#### **POLICIES:**

#### Land Use Considerations

- a) Continue to encourage the use of the ALR land for farming and discourage non-farm uses (e.g. residential).
- b) Discourage the subdivision of agricultural land into smaller parcels, except as per the policies and regulations of the *Agricultural Land Commission Act*, or where measurable benefits to agriculture can be demonstrated.
- c) Consider agricultural projects which achieve viable farming while avoiding residential development as a principal use.
- d) Continue to limit the amount of hardsurfacing permitted in agricultural buildings, structures and greenhouses, in order to encourage soil-based farming.
- e) Ensure agricultural production (e.g. growing of crops and raising animals) remains the primary use of agricultural land and ancillary uses (e.g. farm retail, storing, packing, preparing and processing of farm products) are secondary uses and consistent with the scale of the farm operation.
- f) Ensure soil deposit and removal proposals enhance agricultural viability and are consistent with City bylaws and policies, and Provincial requirements.

#### **OBJECTIVE 3:**

Enhance long-term agricultural viability and opportunities for innovation.

#### Long-term Viability

- a) Build relationships with farmers and the agricultural community through the City's Food Security and Agricultural Advisory Committee (FSAAC) to address issues impacting agricultural viability and food security.
- b) Increase public awareness of City and other initiatives related to agriculture by disseminating information on farming practices, farm products, and educational programs through the City's website, social media or other forms of communication.
- c) Provide information for new farmers and property owners of agricultural land, including property owners who own small parcels (e.g. less than 5 acres), to encourage active farming or lease the land for farming (e.g. Provincial land matching program).
- d) Encourage value-added agricultural related business initiatives consistent with City and Provincial regulations, while ensuring agricultural production remains the primary use of land.
- e) Develop agriculture-specific signage guidelines in order to support seasonal farm retail activities, including any necessary amendments to the City's Sign Bylaw.
- f) Develop relationships with non-profit, academic and government organizations which promote local agriculture, organic growing, climate adaptation, carbon management and reductions in pesticide use.

#### **OBJECTIVE 4:**

Support the use of agricultural land for local food production and encourage a local food network to increase local food supply and consumption.

#### Local Food Network

- a) Continue to collaborate with Metro Vancouver, the Province, food producers, Vancouver Coastal Health, other municipalities and stakeholders to advance the goals in the Metro Vancouver Regional Food System Strategy.
- b) Integrate urban agriculture into development projects outside of the ALR, including rooftop gardens, community gardens, vertical farming, backyard gardening, indoor farming, edible landscaping and the planting of food bearing trees.
- c) Raise public awareness, in coordination with the FSAAC, of local farming, farmer's markets, and local food products, produce and programs.
- d) Support food tourism initiatives, in coordination with Tourism Richmond, the FSAAC, and other local stakeholders to highlight local food production.
- e) Strengthen relationships with external organizations that provide agriculture-related educational opportunities and promote local farming.

#### **OBJECTIVE 5:**

Continue improvements to irrigation and drainage infrastructure in support of agricultural production.

#### Servicing and Infrastructure

- a) Continue improvement of irrigation and drainage infrastructure to provide secure water supplies and functional drainage systems that support the agricultural sector, in consultation with the agricultural community and relevant City departments.
- b) Consider separate water meters for the principal dwelling and the farm operation and ensure adequate service connections are installed for the farm operation.
- c) Update and implement the East Richmond Agricultural Water Supply Study.
- d) Encourage sustainable farm practices that utilize on-site water drainage, storage and use, and result in the reduction of potable water use.
- e) Continue to monitor the impact of the Fraser River 'salt wedge' on agricultural land and support improvements to supply salt-free irrigation water to affected areas.
- f) Consider, only where there are no alternatives, options for allowing water service to agricultural sites with no direct road access through unimproved roads for farming purposes through City licensing agreements and other agreements as required, subject to compliance with all City bylaws and Provincial policies and regulations.

#### **OBJECTIVE 6:**

Support farm access to properties located in the ALR.

#### **Farm Access**

- a) Discourage, wherever possible, roads in the ALR, except as noted on the Existing Status of Road Improvements in the ALR Map.
- b) Consider how proposed road improvements (e.g. road widening) on existing City roads may impact farmland.

- c) Consider, only where there are no alternatives, for agricultural operations on agriculture sites only with no direct improved and open road access, allowing access through unimproved unopened roads for farm access only (no new or improved roads) through City licensing agreements and other agreements as required, subject to compliance with all City and Provincial regulations.
- d) Continue to review requests for separate farm access subject to applicable bylaws and the City's requirements.
- e) Regulate soil deposit for farm access roads, as permitted by Provincial regulations, through a City permitting process to ensure impacts are mitigated (e.g. adjacent properties, City property, Riparian Management Areas, and Environmentally Sensitive Areas).



Existing Status of Road Improvements in the ALR Map

**OBJECTIVE 7:** Mitigate the impacts of climate change on agricultural production.

Proposed Collector Agricultural

#### **Climate Change**

- a) Coordinate with Metro Vancouver, ALC, and the Ministry of Agriculture to assess the long-term impacts of climate change on agriculture and develop a coordinated response and tools to protect agricultural production.
- b) Continue to protect agricultural land and agricultural production, while supporting the City's Dike Master Plan and Flood Protection Management Strategy to address sea-level rise.
- c) Encourage sustainable farming practices, in coordination with the FSAAC, ALC and Ministry of Agriculture, including water conservation, greenhouse gas emissions reductions and soil management.
- d) Ensure soil deposit and removal proposals for agricultural production enhance agricultural viability and address environmental issues (e.g. climate change, carbon storage, and groundwater table), consistent with the City's Soil Bylaw.

#### **OBJECTIVE 8:**

Maintain a balance between the natural environment and agricultural production.

#### Environment

- a) Continue to implement standard assessment criteria for farming properties where designated Environmentally Sensitive Area (ESA) or Riparian Management Area (RMA) will be impacted, while continuing to support agricultural production.
- b) Investigate opportunities for reducing emissions from crop and livestock production, in coordination with the FSAAC, ALC and Ministry of Agriculture.
- c) Explore opportunities to promote the relationship between agricultural viability and biodiversity through agricultural practices that benefit wildlife.

#### **OBJECTIVE 9:**

Continue to work collaboratively with upper levels of government to enhance agricultural viability.

#### **Coordination and Collaboration**

- a) Coordinate with ALC and Ministry of Agriculture to ensure City bylaws and policies are consistent with Provincial policies and regulations, including the *Agricultural Land Commission Act*, ALR Regulations, ALC Policies and the Minister's Bylaw Standards.
- b) Coordinate with ALC and Ministry of Agriculture to ensure development proposals are consistent with Provincial policies and regulations.
- c) Coordinate with Metro Vancouver to support the Regional Growth Strategy, which includes agricultural designations and policies for protection of agricultural land.

#### **Upper-level Government Support**

- d) Continue to communicate with upper levels of government to address the following agricultural-related issues:
  - Review income threshold for farm status to encourage legitimate farming operations.

- Protection for farmers who lease farmland and encourage longer term leases.
- Strengthening the *Agricultural Land Commission Act* and the ALR Regulations to explicitly prohibit non-farm uses in the ALR and encourage agricultural production.
- Enforcement of contraventions on ALR property (including monitoring, inspections, and penalties for non-compliance).
- Improved regulations for non-soil based greenhouses and limiting such structures to areas with lower soil class agricultural land (e.g. Class 4 or lower).
- Explore financial incentives for farming operations (e.g. grants, tax breaks and training opportunities).
- Explore financial incentives for environmental/sustainable farm operations, organic farming and reduction in pesticide use.
- Incorporation of environmental stewardship initiatives into the *Farm Practices Protection (Right to Farm) Act.*"
- 2. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 10230".

FIRST READING	 CITY OF RICHMOND
PUBLIC HEARING	 APPROVED by
SECOND READING	 APPROVED by Director
THIRD READING	 or Solicitor
ADOPTED	 L

MAYOR

CORPORATE OFFICER



# Richmond Official Community Plan Bylaw 9000 Amendment Bylaw 10231 (Agricultural Land Reserve Buffers)

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

- 1. Richmond Official Community Plan Bylaw 9000, as amended, is further amended at Section 14.0 Development Permit Guidelines by:
  - a. deleting sub-section (b) from Section 14.2.14 (Agricultural Land Reserve (ALR) Landscape Buffers) and replacing it with the following:
    - "b) For all significant development immediately adjacent to sites designated within the ALR (i.e. no intervening road), a landscaped buffer of approximately 15 m (49.2 ft.) wide, or an alternative width deemed appropriate and acceptable to the Director of Development, should be provided between the development and the agricultural land."; and
  - b. inserting the following in Section 14.2.14 (Agricultural Land Reserve (ALR) Landscape Buffers) following sub-section (b) and renumbering the existing sections accordingly:
    - "c) Where there is an intervening road between the ALR and the non-ALR lands, provide an appropriate landscaped setback on the non-agricultural lands (e.g. 3 m (9.8 ft.) to parking and 4.5 m (19.7 ft.) to buildings).
    - d) The landscaped buffer should be designed, established and maintained in accordance with the Ministry of Agriculture's *Guide to Edge Planning*."
- 2. This Bylaw may be cited as "Richmond Official Community Plan Bylaw 9000, Amendment Bylaw 10231".

FIRST READING	 CITY OF RICHMOND
PUBLIC HEARING	 APPROVED PK
SECOND READING	 APPROVED by Director
THIRD READING	 or Solicitor
ADOPTED	 

MAYOR

# CORPORATE OFFICER



# Richmond Official Community Plan Bylaw 9000 Amendment Bylaw 10232 (ESA DP Exemption for Farming)

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

- 1. Richmond Official Community Plan Bylaw 9000, as amended, is further amended at Section 14.0 Development Permit Guidelines, by deleting the fifteenth and sixteenth bullet under Section 14.1.6.2 (Environmentally Sensitive Areas (ESAs) Only) and replacing them with the following:
  - "• for new farmers: For example, a farm plan produced by a professional Agrologist to the satisfaction of the City (including information on unimproved/improved agricultural capability/suitability, soils, drainage, irrigation, proposed farm product and operator, and agricultural improvement cost estimate). Where legitimate farming activates are not demonstrated in accordance with the farm plan, or where this permission has not been granted but environmental assets and services have been modified, the City may require the owner to restore and rehabilitate the modified environmental asset and services;"
- 2. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 10232".

FIRST READING	 CITY OF RICHMOND
PUBLIC HEARING	 APPROVED by DV
SECOND READING	 APPROVED by Director
THIRD READING	 or Solicitor
ADOPTED	41

MAYOR

CORPORATE OFFICER